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MAR 10 2010 FCC Mail Room

Before the FEDERAL COMMUNICATIONS COMMISSION Washington, D.C. 20554

IN THE MATTER OF:)
)
EMERGENCY RESPONSE)
INTEROPERABILITY CENTER)
PUBLIC FORUM)

Commission Meeting Room FCC Building 445 12th Street, S.W. Washington, D.C.

Tuesday, March 2, 2010

The parties met, pursuant to notice, at 2:00 p.m.

BEFORE: JENNIFER MANNER, Deputy Chief, Public Safety and Homeland Security Bureau

APPEARANCES:

JAMES ARDEN BARNETT, Jr., Rear Admiral (Ret.), Chief, Public Safety and Homeland Security Bureau CHRIS ESSID, Director, Office of Emergency Communications, DHS Jeffery Goldthorp, Chief, Communications Systems Analysis Division, PSHSB DERECK ORR, Program Manager for Public Safety Communications, Office of Law Enforcement Standards, NIST ZIAD SLEEM, Associate Division Chief, WTB Spectrum and Competition Policy Division

APPEARANCES (CONT'D)

Registered Speakers:

HARLIN MCEWIN, PSST/IACP
BILL CARROW, APCO
CYNTHIA COLE, Cynergyze Consulting
JONATHAN DELONG, Zos Communications
STEPHEN VERBIL, Emergency Telecommunications
Manager, CT. DPS
GIL ARMENDARIZ, Chairman, Sy Tech Corp
JOHN DOHERTY, VP Engineering, GEOCommand
PRUDENCE PARKS, Utilities Telecom Council
STEVE O'CONOR, NENA (First VP)
KEVIN FOOTE, Director, National Emergency
Internet Deflection System
STACEY BLACK, AT&T

Т	5 K O C E E D T W G S
2	(2:00 p.m.)
3	MR. BARNETT: Good afternoon. My name is
4	Jamie Barnett, I'm the Chief of the Public Safety and
5	Homeland Security Bureau here at the FCC, and we
6	really appreciate your presence here to talk today
7	about the creation and the functions of the Emergency
8	Response Interoperability Center, or ERIC. The fact
9	that the acronym is ERIC is purely coincidental that
10	Jennifer Manner's husband's name is Eric, it was not
11	named after him.
12	But we are excited about the possibilities
13	of what this center can do. Now, I'd like take this
14	opportunity to thank our partners in this endeavor,
15	and truly it has been a partnership in coming up with
16	the concept, particularly the Department of Homeland
17	Security Office of Emergency Communications, NIST, and
18	the Department of Justice. We're excited about these
19	partnerships and the collaborations developed among
20	our agencies, and we're looking forward to working
21	together on these challenging and crucial public
22	safety issues.
23	Now, today's forum is important because even
24	though there is a consensus on the overarching ERIC
25	concept there are still many details to be worked out.

- 1 Your input today and in the future, quite frankly,
- will help us especially in developing the architecture
- of ERIC, will help us identify the issues that need to
- 4 be resolved, gaps that need to be filled, and
- 5 obstacles that we need to overcome.

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Our vision for ERIC is that it will become 6 7 part of the nationwide public safety communications 8 structure. We're not looking for it to replace any 9 agency or entity that currently is in place, we're 10 simply looking to assist an already vibrant community that's working day in and day out to improve public 11 ERIC will enhance efforts to 12 safety communications. move public safety communications forward as we strive 13

In addition, ERIC will facilitate a focused approach as we work towards creating and implementing a nationwide wireless public safety broadband network. It will strive to develop common technical standards for interoperability on the public safety broadband network from the start and to update these standards periodically as broadband technologies evolve. It is important that we get this network right from day one, and I've emphasized over and over again we really get one shot at this, one at-bat, one swing to make sure that we get it right. Having an entity totally focus

to implement broadband technologies and innovations.

1	on this will help us achieve that goal.
2	Today we hope to touch on the following
3	topics. Technical requirements for public safety
4	broadband networks to ensure interoperability, roaming
5	for frameworks for public safety users, and priority
6	access for public safety users. This of course isn't
7	an all inclusive list, but these are important topics
8	which we want to stay focused on as much as possible
9	today. I realize there are other things we could be
10	talking about.
11	Again, thank you for taking the time to be
12	with us today in person. With those of you who are on
13	the web, we appreciate your interest in improving
14	communications for our nation's first responders. The
15	importance of reliable, interoperable, ubiquitous
16	communication for public safety cannot be overstated.
17	Now I'd like to turn it over, the podium, to Chris
18	Essid, the Director of DHS's Office of Emergency
19	Communications, for his comments. And once again,
20	Chris, thank you for your strong partnership with us.
21	MR. ESSID: Good afternoon, Jamie, and
22	thanks for having me here. I've been the Director of
23	the Office of Emergency Communications within the

Department of Homeland Security for the last two

years. Before this job I served as Virginia's

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1	Commonwealth Interoperability Coordinator in the
2	Governor's Office, and what seems like a lifetime ago
3	I was in the U.S. Army as a Military Police Officer.
4	So I've experienced the issue we're talking about
5	today at the state level as a user, and now as a
6	Federal manager, so, you know, a wide variety of
7	touches on this subject.
8	The U.S. has pushed hard to fully resolve
9	the problems that keep responders from being able to
10	communicate with whom they need to when they need to.
11	Per our legislative mandate, the Department of
12	Homeland Security has driven the national effort to
13	improve emergency communications for our public safety
14	and first responders, enhancing operability,
15	interoperability , and continuity of mission critical
16	voice, video, and data communications for the people
17	that we depend upon every day to save lives.
18	We have aggressively moved forward to
19	integrate broadband and next generation technologies
20	into the National Emergency Communications Plan, we
21	have increased technical assistance that directly
22	targets state and regional goals, we have created
23	senior level coordinating bodies such as the Safecom
24	Executive Committee and Emergency Response Council,

and most recently the Emergency Communications

1	Preparedness Center.
2	These groups have already moved forward to
3	remove key interoperability barriers, and we are
4	working to coordinate all facets of emergency
5	communications. Public safety communications
6	interoperability is a complicated issue that has
7	changed over time as technology and cultural shifts
8	enable greater capabilities. One thing I've
9	experienced first hand is that interoperability in
10	emergency communications, the problem is 90 percent
11	coordination, 10 percent technology.
12	Broadband is one such tool that has added a
13	whole new dimension to communications. It can greatly
14	enhance the abilities of emergency responders to
15	accomplish their missions. However, our focus on
16	training and exercises, standard operating procedures,
17	and proper governance, all these activities we call
18	the coordination activities, is just as relevant for
19	the new technologies as it is to existing LMR
20	technologies, as it will be for future technologies
21	that haven't even been invented yet.
22	The public safety community has been using
23	wireless broadband applications for some time, working
24	to understand how these data tools complement mission
25	critical voice capabilities. Some of you in this room

- 1 have been working on the development of a public
- 2 safety broadband network for over a decade, and it's
- 3 our responsibility to ensure that we deploy this
- 4 smartly. The Emergency Response Interoperability
- 5 Center, ERIC is one way to help us do this in a
- 6 coordinated way.
- 7 Already DHS has partnered with the FCC to
- 8 begin the process of establishing ERIC to adopt and
- 9 enforce standards for a public safety broadband
- 10 network. To demonstrate our commitment we are already
- 11 strengthening our governance structures, advisory
- 12 groups, and grants and technical assistance mechanisms
- that will ensure the national network meets public
- safety's needs. We look forward to working closely
- 15 with the public safety community and the FCC to make
- 16 this network a reality. Thank you. And next I would
- 17 like to introduce Jeff Goldthorp of the FCC.
- 18 MR. GOLDTHORP: Thank you Chris. Jamie was
- 19 saying I think that the FCC is as committed as we've
- 20 ever been to the vision of a nationwide public safety
- 21 network. Times change and our methods change. Let's
- 22 talk for a minute about the facts on the ground today,
- 23 and then we'll get into ERIC and what we have in mind
- for ERIC, how we think ERIC can help bring about this
- 25 network that we aspire to.

1	First of all, we're seeing around us today
2	the deployment with vigor of a new generation of
3	wireless technology, 4G technologies, in the
4	commercial realm, and the 700 MHZ band is happening as
5	we speak today. And the deployment of these
6	technologies give public safety an opportunity to
7	benefit from the features and the functions that come
8	with them as it relates to broadband. Also gives
9	public safety the benefit of a whole different cost
10	platform than what public safety has been accustomed
11	to. So there are benefits, rich benefits that come
12	with the deployment and the emergence of a new
13	generation of commercial wireless technology.
14	The second item is that as we look around us
15	now, a number of public safety jurisdictions are very
16	interested in moving forward now, today, in deployment
17	of broadband public safety networks in their
18	jurisdictions, that's a fact. So the question we have
19	to ask ourselves is, is it possible for us to create a
20	seamless, interoperable, broadband nationwide network
21	that is, a network of networks, not a homogeneous
22	network, the one that we had imagined a few years ago,
23	but a network of networks is that possible?
24	Absolutely it's possible, it's been done
25	before, and it can be done again. It may not have
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1	been done in public safety before, I'm not thinking
2	about public safety in the instance I had in my mind
3	right now, but it has been done and it can be done,
4	there's no technical reason why it can't be. So we
5	have to decide, what do we need to do to help make
6	that happen? And that's where ERIC fits in.
7	There is a need for an entity to try and
8	harmonize the actions of public safety entities as
9	they go forward in this new quest. Where those
10	actions need to be harmonized to enable
11	interoperability, that's the role of ERIC. ERIC's
12	functions will tend to be technical in nature, as I'll
13	describe in a moment, operational in nature. But the
14	general idea is to try and harmonize the actions of
15	actors that wouldn't necessarily otherwise be
16	harmonized where that needs to happen.
17	The Emergency Response Interoperability
18	Center will be formed at the FCC to do two things.
19	First of all to adopt technical and operational
20	framework to enable interoperability for public safety
21	broadband networks, and second of all to apply and
22	enforce those requirements by way of whether it be FCC
23	rules or whether it be license and lease requirements
24	or whether it be grant conditions. So there's those
25	two aspects to what we see ERIC and the FCC doing to

try and make this happen, to try and bring this all 2 together. 3 ERIC is going to be working collaboratively with our Federal partners and with the public safety advisory committee that we'll be setting up with the folks that are sitting here, with the OEC at DHS on 7 matters such as outreach and best practice 8 development, with NIST on the identification, development, and participation and standards bodies 9 10 and verification, testing and validation. We're also forming a advisory committee with public safety to 11 12 advise us on matters that are knowledgeable to 13 practitioners in that space. So we're not doing this 14 alone, we're doing this in partnership with public 15 safety and with our Federal partners. 16 We can see ERIC getting into a number of specific areas right off the bat. Some of them Jamie 17 mentioned, but let me just touch on them now. 18 sure they'll come up later and we can spend a little 19 20 bit more time. One that obvious one is, when you've got a first responder that is responding to a scene of 21 an event in a different jurisdiction, needs to 22

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at home.

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communicate not only with responders on the scene but

even to have access to services and applications back

1	So there's a need for roaming and a need for
2	first responders to be able to move about between
3	jurisdictions in a way that we're not as accustomed to
4	today. So roaming, and that's a technical issue as
5	well as an operational issue. Technical requirements
6	are needed and operational requirements are needed.
7	There needs to be interconnectivity between the
8	networks of the different public safety jurisdictions
9	that are being set up. Those networks need to be able
LO	to talk to each other, connect to each other,
11	communicate with each other. And that is sort of a
12	feature or a function that underlies roaming, you
L3	can't have roaming if networks aren't interconnected.
L 4	So that's necessary, and maybe requirements for that.
L 5	Priority access is another that Jamie
L6	mentioned. We envision a world where public safety
L7	will have access not only to its own spectrum in the
L 8	band and the 700 MHZ band, but to possibly other
L9	commercial carrier spectrum in that band, and that
20	would require some requirements for priority access
21	how does public safety access, how do first responders
22	access those bands, and what are the technical
23	requirements for doing that.
24	And then the final one that I'll mention
25	today, a category of requirements are security
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1	requirements.	so,	for	example,	authentication,	when

- you enter a new or go to another jurisdiction, how do
- you join that network? How does the network know that
- 4 you are who you say you are? What's the identity
- 5 management protocol to do that? And that's the
- 6 authentication problem that needs to be solved for
- 7 this problem.
- 8 And also encryption, and that'll be the last
- one that I'll mention today. For security purposes
- 10 there needs to be some common standard for encryption.
- If everybody's encrypting their communications
- differently then nobody except the folks that are
- local will be able to unencrypt them and use them. So
- 14 that's just sort of a snapshot of the things that we
- 15 see ERIC doing.
- We see this stuff, or these requirements,
- 17 rolling out over the months to come, and we're looking
- 18 forward to working with the folks here and with all of
- 19 you to make this happen. I'm eager to move forward
- 20 with this as I'm sure all of you are as well, and I
- 21 thank you for your time today. I'll turn it over now
- 22 to Dereck Orr of NIST.
- 23 MR. ORR: Thanks, Jeff. Real quickly, my
- 24 name is Dereck Orr, I'm the Program Manager of Public
- 25 Safety Communications Systems at the National

1	Institute of Standards and Technology. I am also the
2	Program Manager for the Public Safety Communications
3	Research Program out in Boulder, Colorado, where we
4	run a joint program between NIST, NIST's Office of Law
5	Enforcement Standards, and NTIA's Institute for
6	Telecommunications Sciences. And what I'm here to
7	talk about today are these mics going in and out?
8	What I'm here to talk about today is, one,
9	for people who aren't familiar with us, because we are
10	kind of out in the hinterlands out in Boulder, we are
11	focused on public safety requirements, standards, and
12	helping public safety understand how technologies
13	address their specific public safety needs. That's
14	what we've done for over a decade now, and that's our
1 5	particular focus. And so the evolving issue of
16	broadband for public safety is a perfect issue for us
17	and one we're very interested in, and we're been
18	working along with our public safety partners for a
19	while now in figuring out how best we could help
20	public safety prepare for this new wave of technology,
21	which is the broadband network.
22	And so what we've determined is, as public
23	safety has really kind of congealed around the idea of
24	LTE as a standard that they want to embrace for
25	broadband, LTE is a bleeding edge technology, I

1	wouldn't even say it's a cutting edge technology, it's
2	a bleeding edge technology that even from a commercial
3	perspective not many people have any familiarity with
4	or knowledge of. And so there are some pilots and
5	demonstrations occurring around the world right now
6	for LTE focused primarily, as you would expect, on
7	commercial applications and use. There's nobody
8	looking about how this new technology is going to work
9	and apply for public safety's specific needs and
10	requirements.
11	So what the Public Safety Communications
12	Research Program is going to do in Boulder, and it's
13	actually going to be announced tonight in a published
14	Federal Register Notice that comes out tonight, is
15	that we are proposing the development of a
16	demonstration network in Boulder Colorado using our
17	Table Mountain radio free quiet zone to work with any
18	interested manufacturer or vendor or industry
19	participant to put together a demonstration LTE
20	network and actually look at it from the perspective
21	of public safety's specific requirements and
22	applications so that public safety can understand
23	exactly how this new cutting edge technology is going
24	to work for their specific purposes.
25	We don't want to recreate anything that's
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1	going on in commercial tests, we want to have this be
2	focused specifically on public safety applications and
3	services. So issues, core issues, to public safety,
4	and one reason they looked at LTE, is priority access.
5	Well how is that going to work? And let's run through
6	some public safety scenarios and see how this works so
7	public safety is well grounded when this stuff is
8	deployed in their jurisdictions and have level set
9	expectations of what they're going to get from this
10	technology. That's the whole purpose of the
11	demonstration project.
12	We're looking for open research, we want the
13	outcome to be open to all, we want this to help and be
14	beneficial to the ERIC. As obviously a consumer of
15	this information, we want to work closely with the
16	PSST, our public safety associations. We will be
17	utilizing as a core document the NPSTC public safety
18	broadband requirements document to drive what we're
19	going to look at from an application and services
20	perspective. So we really are looking for this to be
21	a very open research demonstration project.
22	So I appreciate the opportunity today to
23	give people a heads up on this so that you understand
24	what we're going to be doing out in Boulder, and we're
25	I'm sure going to be collaborating with a lot of

1	people in this room, or I hope to be. So look for the
2	Federal Register Notice tonight, and it'll announce
3	the first meeting and also announce how interested
4	industry participants can begin to contact us and
5	participate in the program. So thank you very much,
6	and I'm going to turn this back to Jennifer.
7	MS. MANNER: Thank you very much, Dereck.
8	And I'd like to also extend my welcome to all of you
9	for attending today. ERIC will not be successful
LO	unless we have the input and the support of public
L 1	safety, our Federal partners, and industry, so we
12	really appreciate you being here today to share your
13	insights with us. I got the lucky job of moderating
.4	this event, so I'm going to lay out the ground rules
L 5	for folks, and we are very much looking forward to
16	hearing what you have to say.
17	We've had eleven people preregister to make
18	remarks, so we're going to go in the order that
L9	they've signed up for remarks, so I'll call each one
20	up individually. Deandra over here raise your
21	hand, Deandra is our timer. And just to make sure
22	we have enough time to get through everyone, Deandra
23	will be running the clock. We'd ask our speakers to
24	speak from the podium over there and to actually talk

directly into the microphone just so everyone can hear

- what you're saying.
- 2 You'll have about three minutes to make your
- 3 remarks, and then our panel over here, which is really
- 4 made up of folks who have been integral to the
- 5 creation of ERIC, are here to respond, answer
- 6 questions, and talk to you a little further about
- 7 ERIC, and let me just run through who is at this
- 8 table. First we have Ziad Sleem from the FCC. Dereck
- 9 Orr you've already met from NIST. Jeff Goldthorp from
- 10 the FCC, Behzad Ghaffari from the FCC, David Furth
- from the FCC, and Chris Essid from DHS, and of course
- 12 Jamie Barnett.
- 13 What I would also ask is that our speakers
- when they stand up if they could please state their
- 15 name and identify themselves just so everyone knows
- 16 who they are. Following this, depending on our
- 17 timing, we may open the floor to questions, but it'll
- 18 really depend on how much time the discussion and the
- 19 presentations take. So with that, I'd like to call up
- 20 our first speaker, Harlin McEwan.
- 21 MR. MCEWAN: Thank you, Jennifer. I am
- 22 Chief Harlin McEwan, I am Chairman of the Public
- 23 Safety Spectrum Trust, and I'm also Chairman of the
- 24 Communications and Technology Committee of the
- 25 International Association of Chiefs of Police. I

1	speak today on behalf of the Public Safety Spectrum
2	Trust, the nationwide 700 MHZ public safety broadband
3	licensee. The PSST has long supported all efforts
4	that will lead to the expeditious deployment of a
5	nationwide, interoperable, wireless broadband network
6	for public safety.
7	The PSST has worked closely with all public
8	safety groups to establish a collaborative process and
9	a consensus position on these issues to better advance
10	our common goals. We welcome the opportunity to work
11	with the FCC on the ERIC proposal in order to enhance
12	these efforts to best meet public safety's critical
13	needs. The ERIC proposal does raise some difficult
L 4	questions and concerns, however, and which we hope do
L5	not become impediments to public safety's urgent need
L6	for the long awaited interoperable wireless broadband
17	network.
18	The PSST questions whether ERIC may be
19	taking on a broader mission than necessary. Given how
20	long we have waited, we fear any efforts that may
21	further complicate our goal of bringing robust and
22	reliable broadband services to the public safety

community. In addition, we question whether the

activities and responsibilities that could

proposed ERIC framework may create some duplicative

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1	inadvertently hinder the development of wireless
2	broadband services that meet public safety's needs.
3	For example, do the new ERIC boards and
4	committees have missions that overlap substantially
5	with existing active organizations? Notably, we are
6	concerned that the proposed public safety advisory
7	board, which the FCC says will be broadly
8	representative of the public safety community, will be
9	drawing on the limited volunteer resources of the
LO	PSST, the National Public Safety Telecommunications
L1	Council, and the Safecom Executive Committee as an
L2	example.
L3	Do some of the proposed responsibilities for
.4	ERIC duplicate efforts that have already been
L5	addressed by public safety and industry members,
16	including interoperability frameworks, technical
L7	standards, roaming and priority service? Such efforts
L8	have already been submitted for the record. Does the
L9	current proposal undo years of preparation and
20	essentially start from scratch? And finally, while
21	the PSST supports and encourages the FCC to work with
22	other Federal government agencies to expedite network
23	deployment, would additional layers of interagency
24	involvement create new challenges and impediments?
25	Would the proposed ERIC structure impose new
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1	bureaucratic rederal requirements as each agency seeks
2	to play a role? Do DHS, NIST, and TIA, DOJ, and other
3	Federal agencies, with their own Federal spectrum
4	resources and needs, share the same sense of urgency
5	as the state and local public safety agencies in
6	deploying this network? The PSST appreciates the
7	opportunity to participate in this forum and hopes to
8	work closely with the FCC to address the questions
9	raised today. We need to do this right, but we need
0	to start down the path with a streamlined, efficient
1	operation, and as quickly as possible. Thank you.
2	MS. MANNER: Thank you. Do any of our
.3	panelists here have anything, responses or comments?
L 4	MR. MCEWAN: Am I supposed to stay up there?
.5	MS. MANNER: It's up to you, it's
16	discretionary.
L7	MR. FURTH: We're not going to deprive you
L8	of the podium, Harlin.
L9	(Laughter.)
20	MR. FURTH: Maybe I can just lead off. And
21	again, I'm David Furth, Deputy Chief in the Public
22	Safety Bureau. And Harlin I think raises a number of
23	extremely good questions, which are questions that we
24	have been asking and talking to public safety and
25	others about, and in fact that's one of the reasons

1	that we're having this forum is to come up with the
2	right answers to precisely the questions that Harlin
3	has asked, because we want to avoid duplication, we
4	don't want to create an unnecessary layer of
5	bureaucracy.
6	We are looking for a way to put ERIC into
7	the role that we see as essential with respect to
8	creating and fostering and continuing to foster an
9	environment that will support interoperability, but
10	leveraging existing resources, the resources that the
11	public safety licensee brings to bear, that the public
12	safety community brings to bear, that industry,
13	standards setting bodies bring to bear.
14	All of those, our Federal partners, I think
15	as the statements that have been made here have
16	underscored, we're looking to take advantage of all of
17	those, so that what ERIC can provide is a framework,
18	and that is really what ERIC is intended to provide is
19	a framework, both to create it and then to maintain it
20	over time because we're talking about a technological
21	environment when we're talking about broadband that is

And I think that Harlin has asked good

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evolves.

not static, it's anything but static, and so we need

to have a framework that can evolve as technology

- questions about exactly how we should structure the
- advisory committees. We certainly see that public
- safety needs to play a critical advisory role, and we
- 4 don't want to duplicate existing effort or create
- 5 additional burdens on already strained public safety
- 6 resources. So one of the things that we're interested
- 7 in from this forum as well as from dialogue that we've
- 8 had is in figuring out the best way to accomplish just
- 9 that. With that, if others on the panel have
- 10 comments?
- MS. MANNER: Jeff please.
- MR. GOLDTHORP: Yeah, I just wanted to
- comment on one specific aspect of what you said,
- 14 Harlin, because I also thought you were right on
- 15 target in this area as well, and that is, I think one
- of the hardest technical challenges that ERIC faces is
- 17 deciding -- to strike the right balance between a set
- 18 of requirements that are at once detailed enough to
- enable interoperability, to establish the right
- framework for interoperability, without being so
- 21 detailed that they somehow unnecessarily inhibit the,
- you know, local control and how, you know, folks want
- to do things within their own jurisdiction, it's that
- are things that are fine to do that have nothing to do
- 25 with interoperability.

1	So the challenge, one of the challenges, the
2	technical challenge for ERIC is to strike that
3	balance. It's been done before. And the analogy that
4	I'm thinking of, that I promised Jennifer I wouldn't
5	use, but I'm going to do it anyway because I think it
6	really is a good analogy, and that is it's been done
7	and it's been done with the Internet. And the thing
8	that makes the Internet beautiful is the simplicity of
9	the protocols.
10	The TCP/IP protocols are elegant in their
11	simplicity. They allow operators of autonomous
12	systems to do whatever they want in their networks,
13	carriers that are operating autonomous systems that
14	connect to the Internet, can do whatever, they can
15	move traffic around using whatever protocol they want,
16	as long as they're communicating with their peers
17	using standard Internet IETF protocols. Well it's the
18	same model here, and the challenge is not to burden
19	the requirements with too much complexity and more
20	than is necessary. Less is better here.
21	MS. MANNER: Thank you. Unless I can
22	give you a minute, Harlin, but we need to move on.
23	MR. MCEWAN: I just want to thank you. I
24	appreciate your response, and I believe that's exactly
25	the tone of what I'm trying to say is that we've all